Civil Engineering

Highway Engineering

Comprehensive Theory

with Solved Examples and Practice Questions

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CHAPTER 2

Highway Development and Planning

INTRODUCTION

The first mode of travel was on the footpaths. Animals were also used to transport men and materials. Later animal drawn vehicles were developed and it became a popular mode of transportation after the invention of wheel. This brought up the necessity of providing a hard surface for such a wheeled vehicles to move on. Some terms like highways, roads and streets have precise meaning but they are often used casually in practice. A highway is designed for high speed and high volume traffic in the non urban areas like National Highway. A road is of lower order facility designed for relatively lower speed and lower volume traffic in non - urban areas like village roads while a street is an urban road facility.

2.1 Development of Roads

2.1.1 Roman Roads

Firstly Roman started construction of roads in large scale. In 312 BC they constructed apian way of length over 580 km.

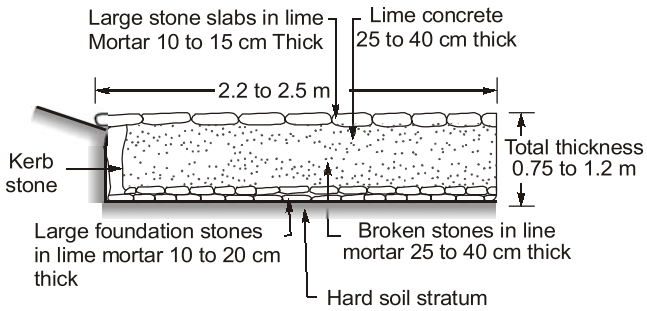


***Figure*-2.1 :** *Typical cross section of Roman Road*

Main features of roman roads are:

(*i*) they were built straight regardless of gradients.

(*ii*) total thickness of the construction was as high as 0.75 m to 1.2 m.

(*iii*) they were built after the soft soil was removed and a hard stratum was reached.

(*iv*) the wearing course consisted of dressed large stone blocks set in lime mortar.

2.1.2 Tresaguet Construction

Pierre tresaguet developed an improved method of construction in France during 1764 A.D.

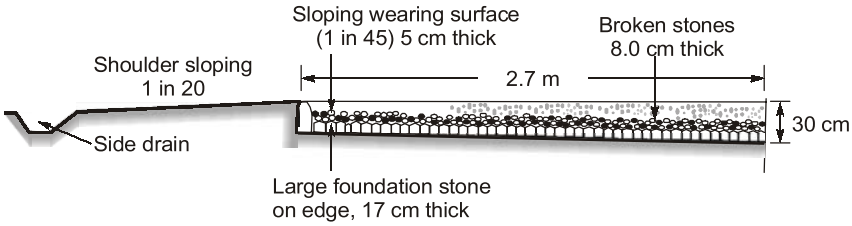


***Figure*-2.2 :** *Typical cross-section of Tresaguet's construction*

Main features of Tresaguet construction are:

(*i*) thickness of the road was order of 30 cm.

(*ii*) consideration was given to subgrade moisture condition and drainage of surface water.

(*iii*) the top wearing course was made up of smaller slope having a cross slope of 1 in 45 to the surface to provide surface drainage.

(*iv*) shoulder sloping was also provided of the order of 1 in 20 to drain the surface water to the side drain.

2.1.3 Telford Construction

His work started in early 19th century in England.

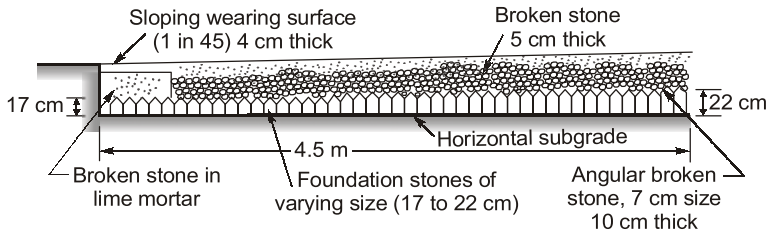


***Figure*-2.3 :** *Typical cross-section of Telford's construction*

Main Features of Telford Construction are:

(*i*) he proposed a level subgrade of width 9 m.

(*ii*) thickness of foundation stone varied from 17 cm at edges to 22 cm at the centre.

(*iii*) a binding layer of wearing course 4 cm thick was provided with cross slope of 1 in 45.

(*iv*) the central of about 5.5 m width was covered with two layers of angular broken stones to compacted thickness of 10 cm and 5 cm.

2.1.4 Metcalf Construction

John Metcalf (1717-1810) was the first of the great road builders during the Transport Revolution. He was a remarkable man, who had been blind since the age of six, but went on to build about 300 km of turnpike road, mainly in Lancashire, Derbyshire, Cheshire and Yorkshire, in the period 1765-1792.

Metcalf believed that a good road should have good foundations, be well drained and have a smooth convex (rounded) surface to allow rainwater to drain quickly into ditches at the side of the road. Metcalf established his reputation as a road builder, particularly, by building a good dry road across marshland. Other engineers thought it could not be done, but Metcalf accomplished the task by first making a foundation of brushwood and heather. He showed the importance of good drainage, since it was rain which caused most of the problems on the roads. During the time that Metcalf was working his roads needed to repair and could be used for several years.

2.1.5 Macadam Construction

John Macadam (1756 -1836) started an entirely new method of road construction in 1815. This was the first method based on scientific thinking.

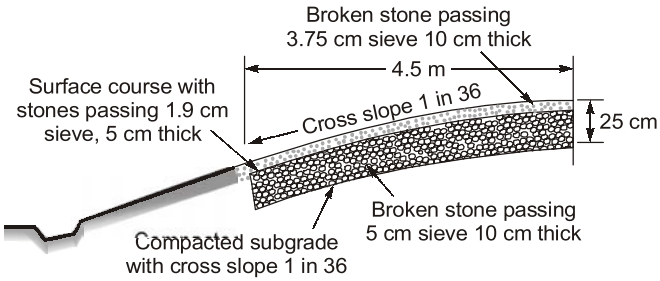


***Figure*-2.4 :** *Typical cross-section of Macadam's construction*

Main features of Macadam construction are:

(*i*) Macadam was the first person who suggested that heavy foundation stones are not all required to be placed at the bottom layer. He provided stones of size less than 5 cm to a uniform thickness of 10 cm.

(*ii*) The importance to subgrade drainage and compaction was given, so the subgrade was compacted and prepared with cross slope of 1 in 36.

(*iii*) The size of broken stone for the top layers was decided on the basis of stability under animal drawn vehicles.

(*iv*) Total thickness was kept uniform from edge to centre to a minimum value of 25 cm.

The macadam and Telford methods of construction differ considerably though both the methods were put forward in the early 19th century.

Macadam method	Telford method
1. The subgrade was given a cross slope of 1 in 36 to facilitate subgrade drainage.	The subgrade was kept horizontal and hence subgrade drainage was not proper.
2. The bottom layer of pavement or the sub-base course consisted of broken stones of less than 5cm size to uniform thickness equal to 10 cm only.	Heavy foundation stones of varying size, about 17cm towards the edges and 22 cm towards the centre were hand packed and prepared to serve as sub-base course.
3. Base and surface courses consisted of broken stones of smaller sizes to compacted thickness of 10 and 5 cm respectively and the top surface was given a cross slope of 1 in 36.	Two layers of broken stones were compacted over the foundation stones before laying the wearing course, 4 cm thick with a cross slope of 1 in 45.
4. The total thickness of pavement construction was kept uniform from edge to centre to a minimum value of only 25 cm.	The total thickness of construction varied from about 35 cm at the edge to about 41 cm at the centre.

2.1.6 Water Bound Macadam (WBM)

In this method the broken stones of the base course and surface course are bounded by the stone dust in the presence of moisture.

2.2 Modern Road Development in India

At the beginning of British rule, the conditions of roads deteriorated and more importance was given to the railway. In 1865, Lord Dalhousie, Governor General formed the Public Work Department in the same form that exist today.

After the first world war, motor vehicles using the roads increased and demanded a better road network. So, British government passed a resolution in 1927, in response to which Jayakar committee was consulted in 1927.

2.2.1 Recommendations Made by Jayakar Committee

(*i*) The road development in the country should be considered as a national interest because it has become beyond the capacity of provincial government and local bodies.

(*ii*) An extra tax should be levied on petrol from the road users to develop a road development fund called Central Road Fund.

(*iii*) A semiofficial technical body should be formed to pool technical, know how from various parts of the country and to act as an advisory body.

(*iv*) A research organisation should be started to carry out research and development work and to be available for consultations.

(*v*) They gave more preference to the long term planning programme, for a period of 20 years.

Do You Know ?

At present, an extra tax on speed diesel and petrol is ₹ 2 per litre, out of which 50 paise is kept aside for construction, maintenance and developments of NH and 1.5/- paise is distributed among states according to their collection.

2.2.2 Accepted Recommendations of Jayakar Committee

(*i*) The Central Road Fund was formed in 1929.

(*ii*) A semi official technical body known as Indian Road Congress (IRC) was formed in 1934.

(*iii*) Motor Vehicle Act started in 1939.

(*iv*) In 1950, Central Road Research Institute (CRRI) was started.

(*v*) IRC has played an important role in the formulation of the last three 20 years road development plan in India.

NOTE: Highway Research Board (HRB) was setup in 1973, with view to give proper direction and guidance to road research activities in India.

2.2.3 Objectives of Indian Road Congress

(*i*) To provide a forum for regular pooling of experiences and ideas affecting the planning , construction and maintenance of roads.

(*ii*) To promote the construction of road building.

(*iii*) To advise the authorities regarding the experiments and research connected with roads.

(*iv*) To hold periodic meetings to discuss technical things regarding roads.

2.2.4 First 20 year Road Plan (Nagpur Road Plan) (1943 - 63)

Features: This plan was a major attempt in planning for road development in a scientific manner. The total road length of 5,32,700 km with a density of 16 km of road length per 100 km area would be available by 1963. All the roads were classified into five categories

(*i*) National Highway (NH)
(*ii*) State Highway (SH)
(*iii*) Major District Roads (MDR)
(*iv*) Other District Roads (ODR)
(*v*) Village Roads (VR)

They recommended the construction of star and grid pattern of roads throughout the country. They recommended the development allowance of 15%. The Nagpur Plan gave formulae for road length of different classes, considering the geographical, agricultural and population conditions.

(*i*) Length of National Highway and State Highway and Major District Roads (in miles)

$$= \frac{A}{5} + \frac{B}{20} + N + 5T + D - R$$

Where,
A = Agricultural area of province in sq. miles
B = Non - agricultural area in sq. miles
N = Number of towns and villages having a population of 2000 - 5000
T = Number of towns and villages having a population of over 5,000
D = An allowance for agricultural and industrial development
R = Railway mileage in the area under consideration

(*ii*) Length of other District and Village Roads (in miles)

$$= \frac{V}{5} + \frac{Q}{2} + R + 2S + D$$

Where,
Q = Number of Villages with Population 501 - 1000
R = Number of Villages with Population 1001 - 2000
S = Number of Villages with Population 2001 - 5000
D = An allowance for agricultural and industrial development during the next 20 years

RESULT: Though the total achievement was higher than the targeted value, but the lengths of NH and SH achieved were lesser than the plan targets.

2.2.5 Second 20 year Road Plan (Bombay Road Plan) (1961 - 81)

Features:

(*i*) At the end of plan, the target road length aimed was 32 km per 100 sq. km area.
(*ii*) Maximum distance of any place in a developed or agricultural area would be 6.4 km from a metalled road and 2.4 km from any category of roads.
(*iii*) 1600 km Expressways have been considered in this plan within proposed target of NH.
(*iv*) Every town with a population above 2000 in plains and above 1000 in semi hilly areas and above 500 in hilly areas should be connected by metalled road.
(*v*) A development allowance of 5% is provided for future developments.
(*vi*) Traffic Engineering Cells should be established in each state.

RESULT: The total achievement was higher than the targeted but NH and SH were constructed lesser than targeted.

2.2.6 Third 20 Year Road Plan (Lucknow Road Plan) (1981 - 2001)

Features:

(*i*) In this plan roads are classified into primary, secondary and tertiary road systems.

(*ii*) All villages with over 500 population should be connected by all weather roads.

(*iii*) The overall road density was targeted as 82 km per 100 sq. km area.

(*iv*) The NH network should be expanded to form square grids of 100 km sides so that no part of the country is more than 50 km away from a NH.

(*v*) 2000 km expressways have been considered in this plan along major traffic corridors to provide fast travels.

Primary Road System

This includes expressways of total 2000 km and NH based on the concept of 100 km square grids. 100 + 100 = 200 km of NH length are provided per 100 × 100 = 10000 sq. km area. This means 1 km per 50 km^2 area. Total length of NH according to this concept in the country is 66000 km.

Secondary Road System

This includes:

(*i*) Total length of road = 4.74 × [No. of towns and villages] or Road density × Area

(*ii*) National Highway and State Highway

$$\text{Length of NH in km} = \frac{\text{Total area of state (km}^2\text{)}}{50}$$

$$\text{Length of SH in km} = \left(\frac{\text{Area of state (km}^2\text{)}}{25}\right)$$

or (62.5 × number of towns in state – length of NH), whichever is maximum

(*iii*) Major District Road:

$$\text{Length of MDR in km} = \frac{\text{Area of state (km}^2\text{)}}{12.5}$$ or (90 × number of towns in state), whichever is maximum

Example - 2.1 The area of a certain district in India is 13,400 sq. km and there are 12 towns as per 1981 census. Determine the lengths of different categories of roads to be provided in this district by the year 2001.

Solution :

(*i*) $$\text{Length of NH} = \frac{13400}{50} = 268 \text{ km}$$

(*ii*) Length of SH:

(a) By area, $$\text{SH} = \frac{13400}{25} = 536 \text{ km}$$

(b) By area and number of towns, $$\text{SH} = 62.5 \times 12 - \frac{13400}{50} = 482 \text{ km}$$

Adopt length of SH (Higher of the two criteria) = 536 km

(*iii*) Length of MDR in the District:

(a) By area, MDR = $\frac{13400}{12.5}$ = 1072 km

(b) By number of towns, MDR = 90 × 12 = 1080 km

Provide length of MDR (higher of the two criteria) = 1080 km

(*iv*) Total length of all categories of roads may be assumed to provide an overall density of road length equal to 82 km per 100 sq. km area by the year 2001.

$$NH + SH + MDR + ODR + VR = 13400 \times \frac{82}{100} = 10988 \text{ km}$$

$$\text{Length of NH + SH + MDR} = 268 + 536 + 1080 = 1884 \text{ km}$$

Therefore length of Rural roads consisting of ODR + VR = 10988 – 1884 = 9104 km

(*i*) Primary system consisting of NH = 268 km

(*ii*) Secondary system consisting of SH = 536 km and MDR = 1080 km

(*iii*) Tertiary system of Rural Road consisting of ODR and VR of length = 9104 km

(*iv*) Total road length = 10,988 km

Tertiary Road System

It includes other district roads and village road. On the basis of weather, roads are classified into two categories:

(i) All Weather Roads: These are the roads negotiable during all weather except at major river crossings.

(ii) Fair Weather Roads: These roads are those on which traffic may be interrupted during monsoon season at causeways where streams may overflow across the road.

On the basis of carriageway roads are classified as follows :

(i) Paved Roads: If they are provided with a hard pavement course which should be atleast a water bound macadam layer.

(ii) Unpaved Roads: If they are not provided with a hard pavement course of atleast a WBM layer. This earth roads and gravel roads may be called unpaved roads.

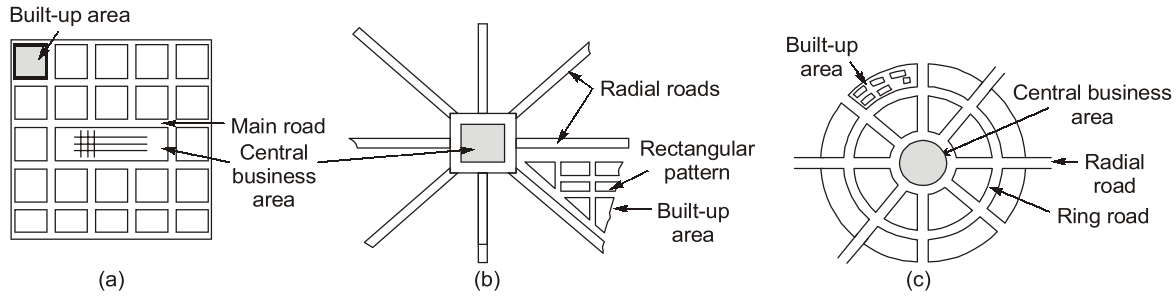
Classification of roads on the basis of type of pavement surface provided:

(i) Surface Roads: Which are provided with a bituminous or cement concrete surfacing.

(ii) Unsurfaced Roads: Which are not provided with bituminous or cement concrete surfacing. The roads provided with bituminous surfacing are also called black topped roads.

2.3 Road Patterns

The various road patterns may be classified as follows:



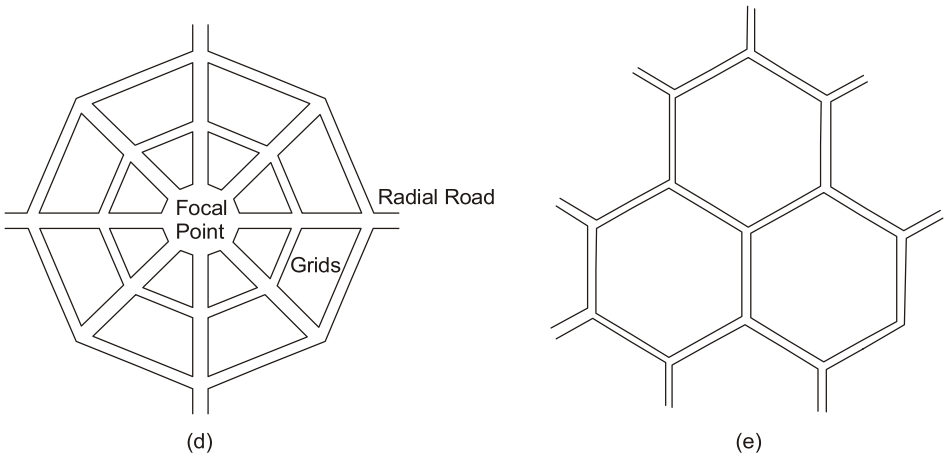


Figure*-2.5 : *Road Pattern : *(a) Rectangular or Block pattern (b) Radial or Star and Block pattern (c) Radial or Star and Circular pattern (d) Radial or star and Grid pattern and (e) Hexagonal pattern*

The rectangular pattern has been adopted in the city roads of Chandigarh. Radial and circular pattern is the road network of Cannaught Place in New Delhi .

2.4 Engineering Surveys for Highway Locations

Before highway alignment is finalized in highway project, the engineering surveys are to be carried out. The stages of engineering surveys are:

(a) Map study
(b) Reconnaissance
(c) Preliminary survey
(d) Final location and Detailed survey

2.4.1 Map Study

By the topographic map of the area likely routes of the road can be suggested. The main features like rivers, hills, valleys etc., are also shown on these maps. The probable alignment can be located on the map from the following details available on the map:

(*i*) Alignment avoiding valleys, ponds or lakes.
(*ii*) When the road has to cross a row of hills, possibility of crossing through a mountain.
(*iii*) Approximate location of bridge site for crossing rivers, avoiding bend of the river, if any.
(*iv*) When road is to be connected between two stations, one at the top and other on the foot of the hill, then alternate routes can be suggested keeping in view the permissible gradient.

2.4.2 Reconnaissance

The second stage of surveys for highway location is the reconnaissance to examine the general character of the area for deciding the most feasible routes for detailed studies. In this survey very simple instrument like abney level, tangent clinometer, barometer etc. are used.

All relevant details are not available in the map are collected and noted down. Some of the details to be collected during reconnaissance are given below :

(*i*) Valleys, Ponds, lakes, marshy land, ridge, hills, permanent structures and other obstructions along the route which are not available in the map.
(*ii*) Approximate values of gradient, length of gradients and radius of curves of alternate alignments.
(*iii*) Number and type of cross drainage structures, maximum flood level and natural ground water level along the probable routes.

(*iv*) Soil type along the routes from field identification tests and observation of geological features.

(*v*) Sources of construction materials, water and location of stone quarries.

A rapid reconnaissance of the vast area is difficult and may be done by an aerial survey.

2.4.3 Preliminary Survey

The main objective of the preliminary survey are:

(*i*) To survey the various alternate alignments proposed after the reconnaissance and the collect all the necessary physical information and details of topography, drainage and soil.

(*ii*) To compare the different proposals in view of the requirements of a good alignment.

(*iii*) To estimate quantity of earth work materials and other construction aspects and to workout the cost of alternate proposals.

(*iv*) To finalise the best alignment from all considerations.

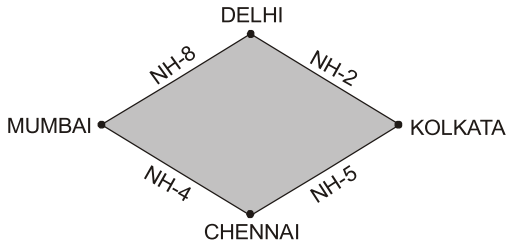
2.4.4 Final Location and Detailed Survey

The alignment finalized at the design office after the preliminary survey is to be first located on the field by establishing the centre line. The centre line of the road finalized is translated on the ground during location survey. Detailed survey is done to fix temporary bench mark and levelling work is used for drainage and earthwork calculations.

2.5 National Highway Development Program (NHDP)

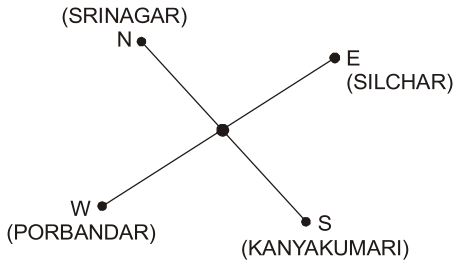
It consists the following program:

(i) Golden Quadrilateral: Delhi-Mumbai-Chennai-Kolkata



Total length of Highway in Golden Quadrilateral is approximately 4500 km.

(ii) North - South and East-West Corridor: Srinagar to Kanyakumari and Silchar to Porbandar.



Total length of Highway is N-S and E-W corridor is approximately 7250 km.

Road Category	Road length in kilometres as on 31st March				
	1951 (Beginning of First Plan)	1961 (End of Second Plan)	1981 (End of Bombay Plan)	2001 (End of Lucknow Plan)	2021 (Vision Plan)
1. National Highways	19,811	22,636	31737	57700	80,000
2. State Highways	42,809	62,052	95491	124300	160,000
3. Major District Roads	89,802	1,13,483	1,53,000		320,000
4. Other District Roads	81,272	1,11,961	912684	2994000	No target set
5. Village Roads	1,66,249	3,38,841			
6. Unclassified, Urban, Project Roads	–	10,149	3,09,785		
Total	**3,99,943**	**7,09,122**	**1502697**	**3176000**	
1. Surfaced	1,57,019	2,35,791	6,58,119		
2. Unsurfaced	2,42,924	4,73,331	8,43,578		

2.6 Concept of Saturation System or Maximum Utility System

It is useful in arriving at the best road system out of the alternative proposals. In this system optimum road length is calculated for the area, based on maximum utility per unit length of road. Factors considered in this system are:

(a) Population

(b) Agricultural and industrial productivity

The following steps maybe followed to find the road net work having maximum utility per unit length by the saturation system:

(i) **Population units:** Since the area under consideration may consist of villages and towns with different populations, it is required to group these into some convenient population ranges and to assign some reasonable values of utility units to each range of populations served.

(ii) **Productivity units:** The total agricultural and industrial products served by each road system should be worked out. The productivity served may be assigned appropriate values of utility units per unit weight.

(iii) **Utility:** The total utility units of each road system is found by adding the population units and productivity units. The total units are divided by the total road length of each system to obtain the utility rate per unit length.

Each road system having different layout and length would show different values of utility per unit length. The proposal which gives maximum utility per unit length may be chosen as the final layout with optimum road length, based on maximum utility on the saturation system.

Example - 2.2 Four new road links are to be constructed P, Q , R and S with different road length. The details of population and products served as follows : "Suggest the order of priority for phasing the road construction programme based on maximum utility approach".

Road Lines	Length (km)	Number of villages with population ranges				Industrial Product
		1001 - 2000	2001 - 5000	5001 - 10000	> 100000	
P	200	100	50	30	5	200
Q	250	150	100	70	9	270
R	300	200	180	110	27	315
S	400	250	200	150	65	335

Solution:

Road Lines	Length (km)	Number of villages with population ranges				Industrial Product
		1001 - 2000	2001 - 5000	5001 - 10000	> 100000	
P	200	100	50	30	5	200
Q	250	150	100	70	9	270
R	300	200	180	110	27	315
S	400	250	200	150	65	335
Utility value		0.5	1	2	4	1

Proposal	Total Utility Value Per Unit Length
P	$\frac{100\times0.5+50\times1+30\times2+5\times4+200\times1}{200}=1.900$
Q	$\frac{150\times0.5+100\times1+70\times2+9\times4+270\times1}{250}=2.484$
R	$\frac{200\times0.5+180\times1+110\times2+27\times4+315\times1}{300}=3.080$
S	$\frac{250\times0.5+200\times1+150\times2+65\times4+335\times1}{400}=3.050$

$\therefore$ The preference of proposals is $R > S > Q > P$.

Summary

- In 312 BC Roman started 1st time construction of roads in large scale.
- **Macadam construction** was the first method of road construction based on scientific thinking.
- An extra tax levied on petrol from the road users to develop a road development fund called **Central Road Fund**.
- A semi official technical body known as **Indian Road Congress** was formed in 1934.
- Nagpur road plan, 1st 20 year road plan, recommended the construction of star and grid pattern of roads through the country.
- A rapid reconnaissance of the vast area is difficult and may be done by an aerial survey.
- **Maximum utility system** is useful in arriving at the best road system out of the alternative proposals.

Objective Brain Teasers

Q.1 The road foundation for modern highways construction, was developed by
(a) Tresaguet
(b) Telford
(c) Macadam
(d) Macadam and Telford Simultaneously

Q.2 In water bound macadam roads, binding material is
(a) sand (b) stone dust
(c) cement (d) brick dust

Q.3 The construction of "express way" was planned for first time in
(a) Jayakar committee
(b) Bombay plan
(c) Nagpur road plan
(d) Lucknow plan

Q.4 In 1927, jayakar committee was set up to examine and report on road development in India, based on which certain institutions were subsequently setup. Which of the following were the direct outcome of Jayakar committee recommendations
(a) Indian Road Congress
(b) Central Road Fund
(c) C.R.R.I
(d) National Highway

Q.5 Consider
1. Creation of Central Road Fund
2. National Highway Act
3. Formation of Indian Road Congress
4. Creation of Highway Research Board

The correct chronological order of these events is
(a) 4, 3, 2, 1 (b) 2, 1, 3, 4
(c) 1, 3, 2, 4 (d) 2, 3, 1, 4

Q.6 The new roads P, Q and R are planned in a district. The data for these roads are given below in the table. Based upon the principle of maximum utility the order of priority for these three roads should be

Road	Length (km)	Number of villages with Population		
		< 2000	2000 - 5000	> 5000
P	20	8	6	1
Q	28	19	8	4
R	12	7	5	2

(a) P, Q, R (b) Q, R, P
(c) R, P, Q (d) R, Q, P

Q.7 The Star and Grid pattern of road network was adopted in
(a) Nagpur Road Plan
(b) Lucknow Road Plan
(c) Bombay Road Plan
(d) Delhi Road Plan

Q.8 Pradhan Mantri Gram Sadak Yojna (PMGSY), launched in the year 2000, aims to provide rural connectivity with all-weather roads. It is proposed to connect the habitations in plain areas of population more than 500 persons by the year
(a) 2005 (b) 2007
(c) 2010 (d) 2012

Q.9 The saturation system of development of optimum road length is based on
(a) population only
(b) population and agricultural productivity
(c) agricultural and industrial productivity
(d) population and productivity of both agricultural and industrial sectors.

Q.10 In which one of the following location surveys of the road soil profile is sampling done up to a depth of 1 m to 3 m below the existing ground level?
(a) Preliminary survey
(b) Final location survey
(c) Construction survey
(d) Material location survey

Answers

1. (d)	**2.** (b)	**3.** (b)	**4.** (a)	**5.** (c)
6. (d)	**7.** (a)	**8.** (b)	**9.** (d)	**10.** (d)

Conventional Practice Question

Q.1 There are five alternate proposals of road plans for a backward district with the details given below. Justify with reasons which proposal is the best, assuming utility units of 0.5, 1.0, 2, 4 and 8 for the five population ranges and 1.0 and 5 per 1000 t of agricultural and industrial products served.

Proposal	Total road length (km)	Number of towns and village solved with population range					Productivity in thousand tonnes	
		<2000	2001 - 5000	5001 - 10000	10001 - 20000	>20000	Agricultural	Industrial
A	500	100	150	40	20	3	150	20
B	600	200	250	68	28	3	220	25
C	700	270	350	82	36	4	300	35
D	800	280	410	91	41	4	400	42
E	900	290	430	96	44	4	430	45

[Ans. Proposal *D* with 1.923 units/km is the best]

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